the nates; on the mines and the force, it took cannot, therefore, be divoced from the total vorting and from environment of black miners.

the months without their families, and without privacy, Sport is encouraged

Com beaton

as in with the frustration.

the pay strikes of July '82 were enamous in their magnitude. Clearly, the miners need a strong union to articulate their demands and discipline and is official their actions. But in an industry where 'frouble makers' are blackfield by the labour recruiting offices tribute fired are unlikely to (ind., pole in mining again), the establishment of a somitine union would be a dainting task. The recently formed black blin. Workers Union (BB(WU), ground by the fibebh affiliated Borletmakers Sourcey and with a constitution rumonicatio have been written by the Chamber of Bines, clearly does not fit the bill.

8 July 1982.

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SALIS WIL 17°3"

The Workers' Struggle -

Where Does FOSATU Stand?

The following document is the full text of the keynote address, given by the FOSATU General Secretary, Joe Forster, at the FOSATU Congress in April this year.

Introduction

Three years ago - almost to the day - we met in this very same plant FOSATU. Today we have set as out theme - the Workers Struggle-serious attempt to further clarify where we as worker representation of the stand in this great struggle.

That we are discussing this theme today and resolutions that relatis a justification of our original decision to form FOSATU and she seriously we take the new challenges that face us three years at decision. Clearly any such discussion raises many very important is the purpose of this paper is to try and bring together these issues that will help guide our discussions.

It is the task of this Congress to give a clear policy directic actions between now and the next Congress - we believe that it raised in this paper are crucial to a political understanding of our and what we hope to achieve by them. We also believe that it is the Congress to add and modify the views expressed through oven and debate.

. - An Assessment

In the three years that FOSATH has existed there is little doubt that we reachteved a lot in terms of growth and gains made for our members. Ever, I believe that our greatest achievement is the fact that at this agress we are determined to be evaluate our policies. We are determined to pond to new challenges and set new directions if this is necessary. We ld have made this Congress a great occasion open to all to parade our cesses and hide our failures, however, we have chosen otherwise.

We have chosen to keep it closed and no once again self-critically mine our position. I believe that this shows our determination to take the at militancy of our members and use this to build a just and fair society rolled by workers.

We have no intention of becoming self-satisfied trade unionists incapable lying political direction to the workers struggle.

Yet we would only be dreaming of change if we do not strengthen and dour unions into large and effective organisations.

At our Inaugural Congress we stressed certain policies and set ourselves task of establishing a tight federation of non-racial, national, industrial ons, based on shop floor strength. We set ourselves the task of sharing surces between affiliates and of building up an educational programme. We her stressed our independence in regard to party political organisations from international trade union organisations.

Now it is not my task to assess every success and failure of FOSATU.

e are reports tabled that will allow delegates to draw their own lusions. However, it is important to make certain assessments in order to arther and identify why we need to clarify our position and set and new er directions.

I believe that we have to ask ourselves two crucial questions:

- have we established an effective organisation based on shop floor strength and national non-racial industrial unions?
- has our organisational activity developed worker leadership that can give guidance and direction to all workers?
- namer to both questions it would be wrong to expect a positive answer only three years. However, we should be able to assess if we are going a right direction.

Clearly in regard to the first question we made progress - it could even

be said to be conderable progress - with NAAWU, NUTW, and MAWU beginning to be a significant presence in what are major industries. However, there is a long way to go both in these cases and more so in those of the other affiliates.

It is, however, the second question that poses more problems. As the unions grow and are faced with new challenges it becomes crucial that the leadership knows what direction it is going in. What are the organisational strategies that are necessary as the unions become larger and more effective? What dangers to worker militancy lie in recognition and stability?

As these unions grow then the question is what role do they play in the wider political arena. There has been a great upsurge in political activity over the last few years and many different political groups are looking to the union movement to state its position. We must be sure our organisation and our leadership can confidently state its position and continue to organise in the way that will strengthen and not weaken that position.

The purpose of this paper is to set out the issues we should debate if we are to meet the challenges.

Working Class Movement

As a trade union federation we are clearly concerned with workers and their aspirations. If we were to think in terms of our members only, we would have a very limited political role. If, however, we are thinking more widely of the working class then we have to examine very much more carefully what our political role is. In particular we need to look at this role in the South African context.

If we look at the advanced industrial countries then we see what can be called working class movements. There are a number of different organisations - trade unions, co-operatives, political parties and newspapers - that all see themselves as linked to the working class and furthering its interests. These working class movements are, therefore, powerful social forces in those societies.

In the capitalist economies these working class movements have power and organisation yet politically the working class is still subject to policies and practices that are clearly against their interests as the activities of Thatcher and Reagan show. This is increasingly leading to intense political and organisational activity to give the working class and the union movement

a force that will more definitely put workers in control of their own destiny.

In the Socialist countries similar battles are being fought hilst social, political and economic relations in these countries have been greatly altered and there have been great achievements to the benefit of workers, there is still the need for workers themselves to control their own destiny. So Solidarity was not struggling to restore capitalism in Poland, its struggle was to establish more democratic worker control over their socialist society.

Now my purpose in briefly looking at the working class movement in the advanced industrial countries was twofold:

Firstly, so that we can be clear that worker activities such as strikes and protests do not in themselves mean that a working class movement or working class politics exist. These later are more than that - they are large scale organisations with a clear social and political identity as the working class.

Secondly, I wished to show that the pure size of working class organisation is itself no guarantee that workers will control their own destiny. In fact as the struggle of Solidarity shows, even the fact that a country is said to be socialist does not guarantee that workers control their own destiny.

In short it could be said that workers must build a powerful and effective movement if they are to succeed in advancing their interests against some very hostile forces, but they must also ensure that this movement is able to take a clear political direction.

The experience of the great working class movements in the advanced ndustrial countries is a very important guide and lesson to us. However, it cannot provide all our answers. Firstly, in South Africa we cannot talk of a working class movement as we have defined it above. Secondly, whilst there is undoubtedly a large and growing working class its power is only a potential power since as yet it has no definite social identity of itself as social power since as yet it has no definite social identity of itself as social glass.

The questions we should, therefore, address ourselves to, are:

- Why has no working class movement emerged?
- . What are the prospects for such a movement emerging?
- What role can FOSATU play in such a process?

Political History and orkers

It is not possible in a paper such as this to deal fully with all the developments in South Africa's history that have led to the non-existence of workers' movement in South Africa.

South Africa's history has been characterised by great repression are the major political and ideological instrument for this repression has been racism. Yet the major effect of this repression has been to very rapid establish a large capitalist economy.

Racism and the violence and injustices associated with it is a very state and clear form of repression. Along side this only about 5 - 10% of the population has ever had the franchise. Clearly, therefore, there is a veridentifiable oppressive force and the major political task of the oppresse peoples has always been to attack that oppressive and racist regime.

So what has developed in South Africa is a very powerful tradition of popular or populist politics. The role of the great political movements such as the ANC and the Congress Alliance has been to mobilise the masses against the repressive minority regime. In such a situation mass mobilisation is essential so as to challenge the legitimacy of the State both internally and internationally.

Where virtually all the population is voteless and oppressed by a racia minority then a great alliance of all classes is both necessary and a clea political strategy. Furthermore, building such an alliance was a great task.

The ANC had to overcome racial division so as to rise above the division racism of the oppressors. They had to deal with opportunistic tribule addership, to organise thousands upon thousands of people and they had to do all this in the face of harsh repression by the State. In achieving this there is little wonder that the ANC rose to be one of the great liberation movements in Africa.

In this context it is also easier to see and understand why the trade union movement acted in a particular way. The racial divisions in the working class, linked as they were to other objective factors, made it possible for capital to quite quickly suppress any serious challenge to their supremacy. It was possible to create the conditions that led to a politically tame union movement and thereby forced more militant and progressive unions to bear the brunt of State action, which in turn affected the politics of these unions.

Furthermore, at all times there were occasions when workers resisted by rike action, protest and organisation. Yet this by itself cannot constitute a wiking class movement. Whilst the unions were often prominent they were lyays small and weakly organised both nationally and in the factories.

They could not provide an organisational base for a working class movement we have defined it above.

Progressive and militant unions were continually the subject of State trasment, but, never managed to seriously chatlenge capital nationally or a sustained basis. As a result the effective political rule of progressive flows and of worker activity was to provide a crucial part of any popular tyggle and that was to give it its "Worker Voice". No mass popular twement can be effective or be seen to be effective if it does not have some place involvement or representation. By the 19th's with the growth of South face's industry and the size of the working class the need is include extern become essential and as a result SACTH became an important elements.

In these circumstances the progressive trade unions became part of the pular struggle against oppression. They did not and probably could not see provided the base for working class organization. There is of course no did that their settivities have been very, very important in creating the additions that led to the emergence in the last ten to rifteen years of the exert progressive trade unions. However, these unions are operating in a deternit environment.

Workers and their struggle became very much part of the wider popular negle. An important effect of this development was that capital could hide land the curtains of spartheid and racism. The political energies of the pressed masses and of international critics were focused on the spartheid gime and its abhorrent racism. The government and Afrikaanerdom became focus of attack, in fact the position was such that learned liberal ademics say in capital the great hope for change despite the fact that intal and its lackeys were undoubtedly the major heneficiaries of attach.

Capital did its very best to keep in the political background and as a full this helped prevent the creation of capital's logical political opposite ich is a working class political movement. However, of crucial significance is that capital was growing rapidly and changing its very nature into a monopolistic, technologically advanced and concentrated form, Ita links

internationally were also growing as was its importance for international capital.

We find, therefore, that behind the scenes of the great battle between the apartheid regime and its popular opponents that the capitalist economy has flourished and capital emerges now as a powerful and different force. It:

- is highly concentrated in truly gigantic corporations; "
- has access to international information on how to deal with working class challenges;
- has access to the State's security information;
- is able to rapidly share and assess information;
- is able to use the objective circumstances in its (avour such las unemployment and influx control to weaken worker organisations;
- is now an important part of international capital and cannot, therefore, be lightly discarded by international capital;
- is able to hide behind politics and as a result can hide its sophisticated attacks on labour because notione is paying any attention.

Yet as the upsurge of popular political activity emerged again in the 1970's some of its new forms such as Black Consciousness also place little emphasis on capital. So there is a growing gap between popular politics and the power of capital and as a result the potential power of workers. It is in this context we should look at the likelihood of a working class politics emerging.

Need for a Working Class Movement

The growing size of the economy and the dramatic changes taking place in capital have created important new conditions in the economy. We also have to take into account the speed and manner in which the economy has developed. In discussing the working class movements in the advanced industrial economies, we have to hear in mind that in most cases they took about 100 years or more to fully develop. Industry started first by building larger and larger factories and bringing people together in these factories.

The new capitalists had to struggle politically with the older ruling classes over labour, land, taxation policy, tariff protection, political rights and political power.

Then mechanisation became more important and there was a definite

had usually given leadership to the craft unions found them es in a very difficult position. As a result leadership problems in the organisation of trade unions and the political environment, developed in a complex and relatively slow way.

In South Africa this has been condensed into (0-70 years and from the outset large scale capitalist enterprises dominated. The birth of capitalism here was boutal and quick. The industrial proletariat was ripped from its land in the space of a few decades. At present capitalist production, massively dominates all other production. There are no great land lords on their agricultural estates and there is no significant peasantry or collective agriculture. Virtually everyone depends for all or part of their income on industry or capitalist agriculture.

The working class have experienced a birth of fire in South Africa and they constitute the major objective political force opposed to the State and capital. There is no significant petty bourgeoisie or landed class with an economic base in our society.

he struggle is being fought elsewhere.

The existence of this industrial proletariat and the rapid transformation f capital are very powerful reasons why a working class movement could apidly develop in South Africa. There are a number of factors that will saist in the organisation of workers:

- the great concentration of capital has also meant a greater concentration of workers. These workers generally have a higher level of basic education and skills than before and their links with the past are all but broken so that more and more a worker identity is emerging:
- this is reinforced by the sophisticated strategies that are designed to "de-racialise" industry and some other areas of society. The effect of this is to divide off certain privileged members of Black society leaving workers at the bottom of the privilege pile:
- the concentration of workers in industry has also concentrated them in the great urban townships;
- the particular structure of the South African economy with its high degree of State involvement, price controls and heavy dependance on international markets has made it a very sensitive economy. As a

consequed e attempts to "buy off" the major part of the working elewill fail. It is more likely that as some readjustments of privilege attempted that it will have to be workers that suffer through inflatiand lack of basic commodities;

- the above factors and South Africa's international economic important are likely to force capital into the political open and as a consequent develop a worker response;
- although capital can at present hide behind apartheid it is also to case that if workers organise widely enough they can't get groupport from the international labour movement. Also international public opinion has to be very carefully watched by capital because both international and South African capital are dependent on their links with the rest if the world.

These then are some of the important factors that are favourable to the development of a working class movement in South Africa. However, this does not mean that this will automatically happen. To understand this, we need to look at the present political environment more carefully to see both the present political tendencies and to establish why some active leadership roleshould be played by the unions and FOSATU in particular.

Workers need their own organisation to counter the growing power of capital and to further protect their own interests in the wider society. However, it is only workers who can build this organisation and in doing this they have to be clear on what they are doing.

As the numbers and importance of workers grows then all political movements have to try and win the loyalty of workers because they are such an important part of society. However, in relation to the particular requirements of worker organisation, mass parties and popular political organisations have definite limitations which have to be clearly understand by us.

We should distinguish between the international position and internal political activity. Internationally, it is clear that the ANC is the major force with sufficient presence and stature to be a serious challenge to the South African State and to secure the international condemnation of the present regime. To carry out this struggle is a difficult task because South Africa has many friends who are anxious to ensure that they can continue to benefit from her wealth. The fact that the ANC is also widely accepted internally also strengthen its credibility internationally.

popular challenge to the present regime places certain strategic limitations on the ANC, namely;

- to reinforce its international position it has to claim credit for all forms of internal resistance, no matter what the political nature of such resistance. There is, therefore, a tendency to encourage undirected opportunistic political activity;
- it has to locate itself between the major international interests. To the major Western powers it has to appear as anti-racism but not as anti-capitalist. For the socialist East it has to be at least neutral in the super power struggle and certainly it could not appear to offer a serious socialist alternative to that of those countries as the response to Solidarity illustrates. These factors must seriously affect its relationship to workers:
- accordingly, the ANC retains its tradition of the 1950's and 1960's when because there was no serious alternative political path it rose to be a great populist liberation movement. To retain its very important international position it has to retain its political position as a popular mass movement. This clearly has implications for its important military activities.

Internally we also have to carefully examine what is happening politically. As a result of the State's complete inability to effect reform and the collapse of their Bantustan policy, they are again resorting to open repression. Since 1976 in particular this has given new life to popular resistance and once again the drive for unity against a repressive State has reaffirmed the political tradition of populism in South Africa. Various political and economic interests gather together in the popular front in the tradition of the ANC and the Congress Alliance.

In the present context all political activity, provided it is anti-State, is of equal status. In the overall resistance to this regime, this is not necessarily incorrect. In fact without such unity and widespread resistance it would not be possible by means of popular mass movements to seriously challenge the legitimacy of the present regime.

However, the really essential question is how worker organisation relates to this wider political struggle. I have argued above that the objective political and economic conditions facing workers is now markedly different to that of twenty years ago.

Yet there bes not seem to be clarity on this within the present un, movement. There are good reasons for this lack of clarity.

As a result of repression most worker leadership is relative inexperienced and this is made worse by the fact that their unions are worden and unstable organisationally. The union struggles fought against capital at an industry or national level have not been experience. This also means that workers and their leadership have not experienced strength of large scale worker organisation nor the amount of effort required to build and democratise such large scale organisation. Again to build and the wider political activity reinforce previous experience where the major function of workers was to reinforce and contribute to popular struggle.

Politically, therefore, most unions and their leadership lack confidence as a worker leadership, they see their role as part of wider struggle but unclear on what is required for the worker struggle. Generally, the quest of building an effective worker organisation is not dealt with and politically is spent in establishing unity across a wide front.

However, such a position is clearly a great strategic error that weaken if not destroy worker organisation both now and in the future. All great and successful popular movements have had as their aim the overti of oppressive - most often colonial - regimes. But these movements cannot have not in themselves been able to deal with the particular and fundame problem of workers. Their task is to remove regimes that are regarded illegitimate and unacceptable by the majority.

It is, therefore, essential that workers must strive to build their powerful and effective organisation even whilst they are part of the w popular struggle. This organisation is necessary to protect and fur worker interests and to ensure that the popular movement is not hijacked elements who will end have no option but no turn against their wo supporters.

Broad and complicated matters have been covered and it is difficu summarise them even further. However, I shall attempt to do so in order us to try and examine the role that FOSATU can play in this struggle.

 That worker resistance such as strike action helps build we organisation but by itself it does not mean that there is a working a movement.

- The dominant political tradition in South Africa is that the popular struggle against an oppressive, racist minority regime.
- 4. That this tradition is reasserting itself in the present upsurge of political activity.
- 5. However, the nature of economic development in South Africa has brutally and rapidly created a large industrial proletariat.
- 6. That the size and development of this working class is only matched by its mirror image which is the dramatic growth and transformation of industrial capital.
- 7. That before it is too late workers must strive to form their own powerful and effective organisation within the wider popular struggle.

FOSATU's Objective

of giving leadership and direction to the building of a working class movement. Our efforts so far have equipped us to do this. Our organisation is nationally based, located in the major industries and the militancy of our members has generally developed a politically aware and self-critical leadership.

FOSATU as a trade union federation will clearly not constitute the working class movement nor would this place FOSATU in opposition to the wider political struggle or its major liberation movement.

FOSATU's task will be to build the effective organisational base for workers to play a major political role as workers. Our task will be to create an identity, confidence and political presence for worker organisation. The conditions are favourable for this task and its necessity is absolute.

We need have no fear of critics - our task will contribute to the wider liberation struggle and will also ensure that the worker majority is able to protect and further its interests. Ours is a fundamental political task and those who ask of workers their political suport without allowing them the right to build their own organisation must answer for their real motives.

As was said above, capital has transformed itself and has a greater capacity to tolerate worker organisation because it is now more powerful and better able to deal with a worker challenge. Also because of its absolutely central position it will have the full support of the State in its actions and

in the bitter stagles that are to come.

This requires a very much greater effort to establish worker organisation and requires thorough organisational work and ceaseless mobilisation our members. The growth and transformation of capital has created the ver preconditions for large scale worker organisation.

Our Concrete Tasks and Challenges

If we set the above as our general direction then we must deal wit concrete tasks and challenges.

Organisation:

What is crucial in organisation is the quality of that organisation - the quality that gives it its overall political direction and capability. As a clear from the experience of the advanced industrial countries that we looke at earlier, organisational size alone is not enough, yet without size their can be no effective counter to capital.

Broadly one can distinguish three factors that affect the quality of worker organisation - the structure of organisational strength and decisic making; the location of organisational strength and the political qualities of its leadership structures.

Structure:

The structure of an organisation should be such that it correctly locate worker strength and makes best use of that strength.

FOSATU's experience in this has been very important. Our organisation is built up from the factory floor. As a result, the base of the organisation is located where workers have most power and authority and that is where production takes place. This also has the effect of democratising our structures since worker representatives always participate from a position of strength and authority in the organisation. By stressing factory bargaining we involve our Shop Stewards in central activities and through this they gain experience as worker leadership. It should be said that they do battle ever day.

These factory-based structures are the key to transforming pure quantit

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organisation, forces members and Shop Stewards to struggle continuously or else, to have their organisation crushed.

At the union level FOSATU has attempted to build broad industrial unions on a national basis. We, in effect, have a position of one affiliate per industry. We have chosen industrial unions because of the organisational advantages we gain in our struggle against capital. However, FOSATU's role to link these industrial unions into a tight federation that is based on common policy and a sharing of resources. Our aim is to keep a unity of ourpose among affiliates at all levels of their organisation.

Our task in the three years to come must be to consolidate and develop actory organisation, a national presence for our unions and to reassert nity of purpose among affiliates.

.. The structures we are developing are an essential basis for effective and emocratic organisation and are the basis for greater worker participation in ad control over production.

cation:

. The question of location is closely related to structure. Without correct rectures then the location of one's organisational strength is not as portant.

We must accept that it will take many years to organise all workers and present that should not be our aim. Our present aim must be to locate our anisation strategically. We need to look at the location of our anisational strength in relation to the industry, geographic area and the nts at which we can most effectively carry out collective bargaining.

Our major affiliates should be located in the major industries. Within se industries we must become a substantial presence by carefully building organisation in major factories, companies and areas.

Geographically we must clearly aim to be a national presence both as ATU and as the affiliates. Our organisation should be able to dominate or industrial areas. By doing this wearcreate the major means whereby ker organisation can play a significant if not dominant role in the nunities that surround these industrial areas.

Successful collective bargaining requires that the organisation is able of mobilising its members behind demands. Thus far our unions have

only really been able to mobilise at the plant level. However, the experience of NAAWU which is exceptional in FOSATU has shown what can be gained by mobilising across companies. We have flexible structures and we must use them if we are to serve our members. We must be able to mobilise across factories and in local areas across industries. We must see industry bargaining or regional bargaining not as something to be feared but as the logical extension of our present structures and practices.

Worker Leadership:

Here we must be immediately clear that we are not talking about leadership in the sense that it is usually discussed - which is in terms of individuals and "great men". This view of leadership is not what is important for, a worker organisation. What we are interested in is the elected representatives of workers and the officials they appoint to work within the organisation.

We are interested in how the leadership is elected or appointed; who it is answerable to and how this accountability is achieved; how experienced leadership is and how it gains this experience and how they develop means of training and educating leadership so that it remains self-critical and politically active.

The challenges facing worker leadership are undoubtedly different to other leadership groups. For worker leadership in a capitalist society, your everyday struggle is related to your job and therefore your wage and therefore your very ability to survive. The most appropriate comparison is with that of the guerrilla fighter who has to develop the strength to resist daily, the knowledge of his terrain that will give him every tactical advantage and the support of those for whom he is struggling. Probably most important because both the worker leader and the guerrilla are fighting a powerful enemy, is the development of a sense of when to advance and when to retreat.

These skills are not easily learnt and not easily replaced. So worker leadership cannot be wasted by opportunistic and overly adventuristic actions.

We are also concerned with worker leadership in a wider arena than only that of the union struggle. Giving leadership to the working class requires an organisational base. Without this base, than the poverty and the

of education, information and time that workers are strugging against the community to other stratas in society.

Our aim is to use the strength of the community to use the strength of the community to use the strength of the strength of

- . Our aim is to use the strength of factory-based organisation to allow workers to play an effective role in the community. Worker leadership will have:
- gained invaluable political experience from their factory struggles; organisation and resources behind them:
- organisational structures and location that will give them localised strength;
- the ability to speak with a clear and democratically established worker mandate.

The points made here should be our guide for action and we have a long ay to go in building a larger leadership structure that has the political salities of clarity, determination, discipline and the ability to be lf-critical.

rking Class Identity:

The task of organisation outlined above and more important, the quality that organisation will absorb most of our energies in the next three years, is, therefore, our major priority. Yet to give leadership in the building working class movement we must start to build a greater identity for cer organisation.

In a very important way the building of effective trade unions does to a worker identity. However, there is the danger that the unions become cupied with their members and ignore workers generally. By establishing ar political direction we can avoid this.

One answer that is often proposed is to be involved in community ities. That FOSATU should be involved in community activities is correct our members from the major part of those communities. However, as we argued above we must do so from an organisational base if we are truly an effective worker presence.

fithout this base, it is more likely that we will destroy a clear worker ty since workers will be entirely swamped by the powerful tradition of ar politics that we examined earlier.

t is also the case that there has emerged into our political debate an

empty and misleading political category called 'the community'. All communities are composed of different interest groups and for a worker organisation to ally itself with every community group or action would be suicide for worker organisation. Under the surface of unity community politics is partisan and divided. FOSATU cannot possibly ally itself to all the political groups that are contesting this arena. Neither can it ally itself with particular groups. Both paths will destroy the unity of its own worker organisation.

This simple political fact is the reason for one of our founding resolutions. It has nothing to do with not wanting to be involved in politics. Our whole existence is political and we welcome that. Our concern is with the very easence of politics and that is the relation between the major classes in South Africa being capital and labour.

We need to state this more clearly and understand it ourselves more clearly. There is also no doubt that we must take our own newspaper very much more seriously as it can be a major instrument in building a worker identity.

At the level of organisation we have a sound base on which to work. Probably our main problem has been that we did not clearly state why we had chosen certain structures and what could be achieved by them.

As our political clarity and confidence grows, so we must state on position more clearly in our meetings, among our members and through our own newspaper.

Unity in the Labour Movement

Our first step must be to address ourselves to unity in the labour movement. If we are to create a working class movement then trade union unity has to be dealt with very early on in our struggle. Because we take working class politics seriously we must take trade union unity seriously.

At present there is a very great momentum to unity in the labour movement and we have to carefully consider and analyse what is happening.

The first point to understand is that all the unions involved in the talks are relatively weak in relation to their potential - some appallingly so. Many are too easily fooled by their own propaganda and the great interest shown by everyone into believing that they are now a strong force.

Furthermore, with a few exceptions (mostly in FOSATU), these unions are



not yet a national or an industrial presence. Their strengths lie in isolated factories, and very few have any real geographic concentration. As a result, both the leadership of these unions and their membership have no clear conception of the organised power of capital nor for that matter of its weakness. There is no real experience of the difficulties of large scale worker organisation nor of the difficulties in building democratic worker structures. The bulk of the present leadership has no clear conception of the needs of worker struggle or of a worker dominated society. There is all too often a contradiction between the political position and organisational practice. Radical political positions are adopted but the organisational practice makes little headway into the power of capital nor is it effectively democratic. A number of factors result from this - often capital is attacked in the 'abstract' by making it all powerful and accordingly seeing an attack on the State as the only answer, or political energies are spent in widespread campaigns. Actual worker organisation and advance is left weak and based on sporadic upsurges rather than on organisational strength.

As a consequence of these factors it is not possible for people to draw any distinction between worker struggle and popular struggle let alone understand the relation between the two in South Africa. The unity talks are therefore conceived of as being within the wider popular struggle and as another area where anti-State unity can be achieved. A formal unity rather than a working unity against capital is therefore seen as the prime object.

There are broadly speaking three forms of unity to the union movement at present and we should look at each fairly carefully:

"Ad hoc unity": this is what has occurred at present where unity is issue-located and there are attempts to take a common stand. At present this unity is significant in that it creates unity out of apparent disunity. However, its significance will rapidly decline. Such ad hoc unity can only achieve anything on specific issues and it is inevitably forced to take more and more concerted and concrete actions unless it merely wants to be the source of endless press statements. Such further actions require a more permanent organisational link.

"United front unity": here the Organisations remain autonomous but they set up a permanent platform of contact. Some people seem to see the solidarity committees as such as platform. However, although this provides a more definite organisational link considerable new problems are posed. Again the movement is towards more and more significant gestures of protest and the

problem now posed is how are decisions to be taken and on what mandate. Does each organisation have an equal vote or is voting by size? If decisions are on a consensus basis - then on what mandate? Should each organisation get a formal mandate on each issue and if they don't, how representative of rank and file membership is each decision? Is there not a greater than usual danger of decisions being taken by a few officials who have easy access to the meetings?

A permanent organisational link requires a process for making decisions that is democratic and equitable. Furthermore, if solidarity actions are to be successful they require organisational co-ordination - this in turn requires the power to sanction. How can this be done if participants are entirely autonomous?

A further step in this type of unity can be a "loose federation" such as TUCSA, where the unions are now all in the same federal organisation and the symbolism of unity is far greater. However, such a federal body - not being based on any clear principles - is unlikely to generate working unity as it would contend with numerous problems of jurisdiction between unions and it is unlikely that organisational rationalisation could take place without firm policies and particular structures.

In fact "United front unity", with or without a loose federation, can destroy the hope of greater unity by creating unresolved differences and no acceptable way of resolving these.

"Disciplined unity": this requires common political purpose, binding policy on affiliates and close working links based on specific organisational structures.

If such a federation is based on industrial unions then FOSATU is the closest to being an example of such "disciplined unity" - in the present circumstances.

If the federation were not based on an industrial structure but in a regional one, then it is more difficult to set out its working structures since there is no clear experience of how this would work. However, there is no doubt that some allowance would have to be made for industrial considerations and the industrial organisation of capital. In FOSATU we have argued that industrial unions in a "tight federation" allow for maximum flexibility and efficacy.

It is clear from this that unity means little unless these factors are taken into account. To talk lightly of unity is to keep it within the framework of ad hoc or united front unity. The effectiveness of such unity



would rapidly disappear. So if that is what is meaning unity we have to imply certain possible motives of its proponents:

- inexperience and lack of thought on the matter;
- political expediency whereby this unity is for specific limited ends of embarrassing certain organisations;
- a preoccupation with popular politics and a lack of commitment to the building of a working class political position.

However, if we in FOSATU are to take our objective seriously and that objective is the building of a working class movement then we have to take unity very seriously. Clearly by unity we should strive for "disciplined unity" since it is only such unity that can possibly meet out objective.

We must ourselves workout a programme for unity and on the basis of that programme we should not hesitate to attack those who are impeding the development of a working class movement.

Conclusion

The issues that have been covered in this paper are important and complicated - they are the basis for an understanding of the true nature of the workers struggle in South Africa and the political role our organisation must play in that struggle.

We believe that in FOSATU we have a firm base on which to build organisationally. Our task in the three years to come is to firmly commit ourselves to a working class political position. With this greater political understanding we must:

- consolidate our organisational structures;
- give guidance and leadership in the building of a larger working class movement in South Africa;
- seek out comrades and allies who will join us in this struggle;
- and in this way make our fundamental contribution to the liberation of the oppressed people of South Africa.

In doing this we must all be clear that we shall never be so petty as to insist on our organisation's" name as the only one in the trade union movement which can carry out this task. It is what the organisation does that is important - not what it is called. Yet equally, we shall never be so politically foolish as to abandon the worker struggle.

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