Not for Publication

47/37

NATIVE EDUCATION

MINUTES OF CONFERENCE OF REPRESENTATIVES OF THE FOUR PROVINCIAL ADVISORY BOARDS ON NATIVE EDUCATION HELD IN THE PROVINCIAL BUILDING, PRETORIA ON MONDAY, AUGUST 23rd, 1937 at 10 a.m; and OF AN INTERVIEW WITH THE ACTING MINISTER OF NATIVE AFFAIRS AND THE MINISTER OF EDUCATION ON THE SAME DAY.

Cape Province	-	Rev. A. A. Wellington
Natal	-	Senator the Hon. Dr. E. H.
		Brookes
Transvaal	-	Rev. Stephen Carter, C.R.,
	-	Senator the Hon. Rheinallt Jones
Orange Free State	-	Rev Willemse
	-	Mr. H. F. G. Kuschke (Chief
		Inspector)

APOLOGIES: The Bishop of Zululand and Dean A. R. Kempe (Natal) sent apologies for absence.

CHAIRMAN: Senator Brookes was unanimously voted to the Chair.

SECRETARY: Senator Rheinallt Jones undertook to act as Secretary of the meeting.

BUSINESS:

PRESENT:

The Chairman explained that the meeting had been convened by Senator Rheinallt Jones in response to a request from the Natal Advisory Board and on his motion thanks to Senator Jones were recorded.

In Natal the Provincial Council had by resolution refused to agree to the control of Native Education by the Union Government, and the Government was not prepared to force the issue in face of Natal's opposition. The Natal Advisory Board had discussed the position and now put forward proposals which they hoped would permit of the co-ordination of Native Education through an Advisory Board under the Union Department of Education, without requiring centralised control, and the removal of the control of the finances of Native Education from the Native Affairs Department. Representatives of the Natal Advisory Board had met the Natal Provincial Executive Committee, who had readily endorsed the proposals, which were as follows:

- 1. "This Board is of opinion that a Union Advisory Committee on Native Education should be set up forthwith under the Minister of Education himself as Chairman.
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- The duty of this Committee shall be :-
 - (a) To consider the Estimates put up by the Provinces:
 - (b) To recommend to the Government what sums shall be made available to meet them:
 - (c) It should be able also to make such suggestions to the Provinces as would contribute towards the development of Native Education.
 - The Committee should consist of three Representatives of each Province, viz:- One Member of the Provincial Council, one Official of the Education Department and one Representative of the Advisory Board, together with two Representatives of the Union Department of Education.
 - That when the Government is able to make a per capita grant towards Native Education, the disposal of such grant should be made subject to approval of the Advisory Committee. The Minister of Education should be the person
 - The Minister of Education should be the person to advise the Government on the necessity for - the -

the provision of additional funds for Native Education after consultation with the Advisory Committee".

In reply to questions by the Orange Free State representatives, the following points were made :-

- 1. The Board proposed would have no executive authority; it would be advisory to the Minister of Education, and it would also make suggestions to the Provincial authorities.
- The new proposal was not in conflict with the 2. proposals of the Inter-departmental Committee it night prove the first step towards the realisation of the Committee's proposals. The qualification made by the Orange Free State Advisory Board in its support of the Committee's proposals (i.e. that Afrikaans should have equal rights with English in Native Education) would not be affected.

The Natal resolutions were then considered seriatim, and finally the following resolutions were adopted unanimously:-

- "This Conference of Advisory Boards is of opinion 1. that a Union Advisory Committee on Native Education should be set up forthwith under the Minister of Education himself as chairman. 2.
 - The duty of this Committee should be :-

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- (a) to be a means not only by which the educational needs of the Native people can be made nationally articulate, but by which various governmental agencies can also be properly coordinated in making provision for such needs (e.g. the correlation of the administration of Native Agriculture, Public Health, etc., with the schools)
- (b) to consider the educational needs of each Province:
- (c) to consider the Estimates put up by the Provinces, and to recommend to the Government what suns shall be made available to meet them;
- (d) in general to make such suggestions to the Provinces as would contribute towards the development of Native Education.
- The Committee should consist of three representatives of each Province, viz., one member of the Provincial Council, one official of the Education Department and one representative of the Advisory Board; together with the Chairman and one other representative of the Union Department of Education, one representative of the Native Affairs Department, and two Native members to be noninated by the Native Representative Council, of whom one at least shall be a member of that Council. Representatives of other Government Departments could be temporarily co-opted for specific purposes as found desirable.
- This meeting further strongly urges the Government to carry out the recommendation of the Inter-departmental Committee in regard to the provision of funds for Native Education on a per caput basis. The allocation of funds to Native Education, whether on the per caput basis or otherwise should be on the recommendation of the Minister of Education, after consultation with the Advisory Board. With a view to serving this Advisory Board and to conducting research into Native Education, the present National Bureau for Educational and Social Research should be extended so as to do this work under a research officer specially competent in Native Education".

The Convener having previously arranged for the representatives to be received in an interview by the Acting Minister of Native Affairs (General Smuts) and the Minister of Education (Mr. Hofneyr) the meeting then closed and the representatives proceeded to the Palace of Justice where they were received by the Ministers mentioned who had the Secretary for Native Affairs in attendance.

Native Affairs in attendance. Senator Brookes presented the views of the Conference, and the Ministers discussed each item in the resolution.

Mr. Hofmeyr asked how a body of which a Minister was Chairman could advise him. General Smuts and others, however, pointed out that the Minister of Native Affairs is the Chairman of the Native Affairs Commission, and actually served as such during the early days of the Commission.

The Secretary for Native Affairs held that the proposals involved new legislation, because, under the Native Affairs Act of 1920 and the Native Taxation and Development Act of 1926, the Native Affairs Commission is the body to advise the Government in regard to Native matters.

The delegation, however, urged that the Board could function without legislation, even though it could not function as effectively as contemplated in the resolutions.

After further discussion, the Secretary for Native Affairs said that the Native Affairs Commission had prepared a memorandum opposing strongly the proposed transfer of the direction of Native Education to the Union Education Department and re-affirming the rocommendations nade by the Commission when Drs. Roberts and Loram were members.

The Deputation said that all the Provincial Advisory Boards would oppose any attempt to place Native Education under the control of the Native Affairs Department, and further arguments were brought forward to show why Native Education should be co-ordinated under an educational body.

In the course of the discussion the Secretary for Native Affairs informed the deputation that two-fifths of , Mative Taxation is now set aside for Native Education /presumably £340,000 plus two-fifths of the personal tax now available for Native Education 7; also that the refund of salary "cuts" will come out of a "reserve" fund which the Native Administration Department have had. While the deputation was glad to learn these facts, considerable surprise was shown that there should have been any undisclosed reserve. General Smuts expressed the opinion that the

General Smuts expressed the opinion that the proposals might be workable, and asked Mr. Hofneyr to discuss them at the Conference between the representatives of the Union Government and the Provincial Executives to be held at Bloemfontein next day. The interview then ended and the representatives,

after withdrawing, thanked Senator Brookes for his services.

MINUTES OF THE MEETING OF THE TRANSVAAL ADVISORY BOARD FOR NATIVE EDUCATION HELD IN PRETORIA ON THE 16TH. SEPTEMBER 1937.

This was the first meeting of the newly constituted Board, and the Reverend E. Bottrill was re-elected to the chair. All members were present with the exception of the undermentioned from whom apologies were received:-

> Senator the Honorable J.D.Rheinallt Jones The Reverend A.A. Jaques, Professor R.F.H. Hoernlé, The Reverend J. Reyneke.

The Chairman welcomed the Reverend L.Muldoon, representative of the Roman Catholic Mission.

The minutes of the previous meeting were read and confirmed. Arising out of the minutes the Chief Inspector reported on the following matters to which the Department had given attention.

The Chief Inspector reported with resard to the meeting of the Consultative Committee held at Bloemfontein, at which it was decided that Native Education should remain with the Provinces.

With regard to the question of the lateness of the publication of the Teachers' Examination results, the Chief Inspector stated that it was proposed to remodel the system this year as a result of which the publication of the results would be expedited.

With regard to the question of Native Superintendents the Chief Inspector reported that an application had been made by the Bantu Presbyterian Church and that the Department was in correspondence with the Heads of that Church in regard to the matter.

The Board decided to reaffirm the decision which was come to at the last meeting of theBoard that the general principle of the eligibility of natives for posts of superintendents was approved.

NOTICES OF MOTION.

1.

The following unopposed motion proposed by the Reverend S.Carter was adopted: -

That this Board desires to record its thanks to the Department that they have this year started to make supplementary payment to teachers in cases where an incorrect cheque or no cheque has been issued at the correct time to the Superintendent for them.

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- 2. The motion proposed by the Reverend S. Carter with regard to Native representation on the Board was withdrawn after discussion.
- 3. The motion proposed by the Reverend S. Carter with regard to the payment of allowances to teachers on sick leave was withdrawn after discussion.
- 4. The following motion proposed by the Reverend S. Carter. was discussed:-

That in cases where two children alternate with one another as in farm schools classified D.E.F. by the Department, these children may be counted as one for the purpose of reckoning the total number of children who may be enrolled in that school in relation to the number of teachers etc.

No resolution was passed as it was considered that this matter was one which should be discussed between the superintendent and the Inspector.

The Chief Inspector undertook to discuss this question with the Inspectors at the next Conference.

- 5. The motion proposed by the Reverend S. Carter in regard to the school calendar was withdrawn in view of the fact that the Department has already complied with the terms of this motion.
- 6. The two notices of question asked by the Reverend S. Carter in regard to a teacher's qualifications were discussed. The Chief Inspector pointed out that a teacher holding the Junior Certificate only was not regarded by the Department as holding a recognised teaching certificate. The Chief Inspector stated that the rules in regard to the N.P.H. Certificate of the Transvaal would be drawn up by the Department in due course.
- 7. Arising out of the Notices of motion proposed by the Reverend W. Krause, in regard to religious teaching in Native schools, the following resolutions were adopted after a long discussion:

(a) Resolved that Biblical instruction be an examination subject in all Depa rtmental examinations.
(b) Resolved that a Board of Examiners be appointed by the Department on the recommendation of the Advisory Board to conduct the examinations.
(c) Resolved that the Board recommends through the Department that in the teaching of Bible instruction all the teachers on the staff shall so far as possible take part.

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- 8. The notice of motion by the Reverend S. Carter in regard to the restoration of cuts was withdrawn in view of the fact that the authority to restore the cuts during the years 1932-34 has been issued.
- 9.(a) The notice of question asked by the Reverend S. Carter in regard to official correspondence of the Circuit Inspectors being forwarded to them when away from their office was considered. It was pointed out that this procedure could not be recommended in view of the postal difficulties in **the** areas in which the schools were situated.

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The notice of question asked by the Reverend S. Carter in regard to the daily Attendance register being used as a school fees record book was discussed. It was agreed that there would be no objection to the register being used for this purpose, but that this should not exclude the use of a school fees Register where, in the opinion of the Superintendent, this register is serving a useful purpose.

The Board discussed the following notice of motion proposed by the Transvaal African Teachers Association: -

(1) That the Transvaal Education Department be requested to make some subjects in the Training Colleges non-failing, e.g. Music, Penmanship, Recitation, Blackboard-work.

It was pointed out that the question of retaining Penmanship as a failing subject in the Teachers' Examination was under consideration and that recitation is only a part of the oral examination.

With regard to Blackboard-work, it was considered desirable to make this a failing subject so long as the present system of examination exists.

11. The following notice of motion proposed by the Transvaal African Teachers Association was discussed:

> (2) That the Transvaal Education Department be requested to widen the scope of the activities of the language Board, so that other languages may be included e.g. Venda, Tswana and others.

The resolution was not passed by the Board in view of the fact that the Department has under consideration the question of appointing a separate Language Board for each of the various languages.

At the request of the Chief Inspector the Board discussed the question of the Wayfarers and the Wayfarer Guide Movement arising out of a request made to the Department that the Department should give the same semi-official recognition to the Wayfarer Guides as it gives to the Wayfarers.

It was pointed out that in certain areas the Wayfarer Movement was regarded as part of the school activities whereas in other areas it appears not to be the case.

The Board considered that it was not in a position to make any decision on the matter, but the Board expressed the opinion that the Department take no steps in the matter at the present time. The Board also suggested that the Department communicate with the Department of Native Affairs with a view to that Department instituting enquiries as to the constitution and activities of the two movements.

The Chief Inspector referred to the Board the question of the Status of Supervisors when visiting Primary Native schools in the course of their official duty. This matter was referred to the Board as a result of an incident which had occurred in the case of a certain school.

After discussion the Board expressed the opinion that the duties of Native Supervisors should extend to all

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Primary Native schools whether European or Native teachers are employed therein.

The Board considered the Questions asked by the Reverend W. Krause in regard to the Code for Std. VII and assistance for this standard.

The Chief Inspector reported that the Department did not contemplate introducing a syllabus for Std. Vll in view of the fact that this standard as it now exists is really merely an extension of the Std. Vl course. The Chief Inspector pointed out that Std. Vll is a part of the Junior Certificate course to be followed in the case of Secondary Native schools.

5. The Board considered a letter addressed to the Department by the Reverend A.M. Jenkin on the subject of difficulties which had arisen at one of the schools under his superintendence at which certain boys had been taken away from school by their parents for the purpose of attending a Circumcision school. These boys on their return from the Circumcision school had been refused readmission to the Primary school by the teacher on the instructions of the Committee.

After discussion the Board resolved that the Department be requested to approach the Department of Native Affairs with a view to that Department prescribing that no boy or girl of immature age, i.e. under eighteen years of age, be allowed to attend a Circumcision school.

16. The Chief Inspector reported on the matter of the Union Advisory Board Conference which met the Minister of the Interior and the Acting Minister of Native Affairs in regard to the question of the formation of a Union Advisory Board to advise the Minister in the Administration of Native Education.

After discussion the Board resolved that the proposals contained in the Union Advisory Board recommendations should not be approved.

The Board expressed the opinion that it was not in favour of another Board being created as it was considered that the creation of such a Board would serve no useful purpose unless the other parts of the report of the Interdepartmental Committee were adopted by the Government.

• The Chief Inspector submitted a draft form of the Deed of Agreement for use in the case of the amalgamation of schools.

The Board discussed the proposed Deed and requested that it be sent to all Superintendents for their consideration as a basis of any future amalgamation of schools which may be contemplated.

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TRANSVAAL EDUCATION DEPARTMENT.

MINUTES OF A MEETING OF THE TRANSVAAL ADVISORY BOARD FOR NATIVE EDUCATION HELD IN PRETORIA ON THURSDAY, 1st. SEPTEMBER 1938.

All members were present with the exception of Professor R.F.A.Hoernle and Mr.G.H.Franz, who were unavoidably absent.

Minutes.

The minutes of the held on 12th. May 1938 were read and confirmed.

Circumc1sion Schools and Schools for Chiefs. The Reverend W.Krause raised the question of Circumcision schools which were interfering with the work of schools under the superintendence of Missionaries.

The Board appreciated the statement made by the Chief Inspector in regard to the steps which it is proposed to take to create a school for the training of chiefs.

There was considerable discussion as to whether the training of the chiefs should be in a special school or in one of the schools of institutions already in existence.

The following resolutions proposed by the Senator the Hon. J.D. Rheinallt Jones were adopted:-

"The Board, having had before it on several occasions complaints that circumcision schools interfere seriously with school attendance wherever they are held, feels that some atrangement should be possible to obviate this. It, therefore, requests the Chief Inspector to confer with the Chief Native Commissioner with a view to an agreement being reached which will overcome this difficulty."

"The Board supports the view that the families of Chiefs should be educated. The following Committee is appointed to consider the matter and report to the Board:-

> Chief Inspection of Native Education (Convener) The Reverend H.P.Junod The R verend J.Revneke The R verend C.M.Jones."

Examinations in Religious Knowledge. E.13/3006.R. E.13/3326. The Reverend S.Carter reported that he had not been able to proceed further in the matter of preparing for the introduction of examinations owing to the nonreceipt by him of the minutes of the last meeting of the Board.

The Board resolved that the Sub-Committee as appointed on the 12th. May 1938 be re-appointed and that the name of the Reverend C.M.Jones be added to this Committee.

It was further resolved that this Opmmittee should have power to act,

Arising out of the question of how the examination; papers in Religious Knowledge will be marked, it was decided that the same arrangements would be made for the marking of the scripts as for the marking of the -scripts - scripts fn non-final subjects in the Transvaal Native Teachers! Certificate Examinations.

With regard to the marking of the Standard VI papers, these will be marked by the Native teachers as is done in other subjects for this examination, and, therefore, the scripts in the case of the Roman Catholic schools would be marked by the Roman Catholic teachers,

Finance. E.2/30465 "I"

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The Board received the replies given by the Advisory Boards of the other Provinces in regard to co-operation in asking the Government to make financial provision for the necessary development in Native Education.

After discussion it was resolved that a deputation be appointed to meet the Government on this subject. The members nominated to represent the Transvaal Advisory Board were:-

Senator the Hon.J.D.Rheinallt Jones The R_everend J.Reyneke.

It was agreed that Senator Jones be requested to act as Convener of the deputation which would include representatives from the Advisory Boards of the other Provinces.

A discussion took place in regard to the new loan fund to be made available for building Municipal schools and for building amalgamated schools.

Disciplinary regulations.

The report of the Sub-Committee appointed on 12th. May 1938 to go into the matter of the revised disciplinary regulations for teachers was received.

The point chiefly discussed in regard to the report was the question of the right of superintendents to dispense with a teacher's services after due notice without giving reasons for such action.

The Chief Inspector pointed out that in the Note in the proposed new regulations it had been intended to make it obligatory that in all cases of termination of appointment the approval of the head of the Department must be given.

The Board finally passed the following resolution:-

"Resolved that $S_ection 2$ of the regulations with regard to teachers employed in registered Native schools and institutions be amended by the addition of the following new regulation :

"2.(a) The Services of a teacher may be terminated after due notice expiring at the end of the term provided that the approval of the Director has been secured."

The report was referred back to the Sub-Committee with a request that a Circular be issued to Superintendents of schools and teachers setting out clearly the proeedure to be adopted in the case of action taken against the teacher which is not at present definitely prescribed in the regulations and instructions contained in the Official Handbook.

- Examinations -

Examinations. E.13/3006. X

Books in

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The Chief Inspector reported in regard to the arrangements which have been made for the transfer of the Departmental examinations from the end of the second term to the end of the fourth term as from 1939.

During the discussion the point was stressed that if students in Training Institutions are required in each year to undergo a further period of instruc-tion and training the extra cost would bear very heavily on the first and second year students who fail the examination. As, however, there appeared to be no means of changing the time of the examinations other than those proposed by the Department it was resolved

The Board further resolved that the Department should if possible compensate students by paying part of their fees for the additional period of xkaxyEar their residence in the institutions.

A report was made to the Board in regard to the deputation which was to meet the Hon. the Administrator Deputation to the Hon. the in connection with the Executive Committee's decision to cancel the inquiry into the position in regard to Native education in Johannesburg and Administrator. E.33363. on the Reef.

that the scheme be adopted.

The decision of the Committee in this case was that the matter should stand over pending the appointment of the new Administrator.

The question raised by the Reverend W.Krause in Vernacular regard to this matter was discussed. Standard VI.

The question raised by the Reverend W.Krause in School Builregard to a circular issued by one of the circuit Inspectors in regard to the type of school building required was discussed.

> The Chief Inspector explained that the Vircular in question was issued with a view to helping superintendents in regard to the type of building which the Department desires.

Closing of The question maised by the Reverend W.Krause in regard to certain Standard VI classes which have now Standard VI Classes. been discontinued on the instructions of the Inspector was discussed.

> It was made clear to the Board that two years ago a departmental circular was issued in regard to Standard VI classes pointing out that the continuance of a Standard VI class would be dependent upon adequate accommodation and staff being available. No resolution was taken but the Board requested that the Department be asked to allow Standard VI classes which are now in existence to continue wherever possible provided that superintendents are prepared to comply with the requirements of the Department in regard to buildings, etc.

Time allotted The question raised by the R verend S.Carter in re-to sewing les- gard to the note on page 58 of the Primary School sons in schools. Code was discussed and it was requested that the E.31618. Department issue a circular to Superintendents making the position clear in regard to this matter.

- Leave -

Leave on Urgent Private Affairsu The question reside by the Reverend S.Carter in regard to Section 8 of the regulations in regard to teachers employed in registered Native schools and institutions was discussed.

It was recommended that when the regulations are amended the words "Leave without pay" be changed to read "Leave with or without pay".

<u>Head Office Staff.</u> The following resolution proposed by the R_e verend S.Carter was adopted:-

"That this Board respectfully submits that in order to facilitate.the Administration of the registered schools, the staff of the Department at the head office should be increased."

Fees in Secondary Schools. The Department raised the question as to the amount of fees which it would be advisable to charge in the case of pupils attending secondary Native schools.

> It was pointed out that in the secondary school recently registered in Pretoria the fee prescribed was 10/- per term, but that this fee was really for the purchase of books.

> The Board recommended that the fee in secondary schools should be 5/- per quarter and that the pupils should buy their own books.

Grants-in-Aid of Equipment. The Department raised the Juestion as to whether the Board considered it desirable that in the case of applications for grants-in-aid of equipment on the £ for £ principle the local contribution should be comprised of school fees, either wholly or in part.

The matter was discussed but no decision was taken.

Children leaving school before the prescribed time. The cuestion raised by the Reverend L.Muldoon in regard to children in the Substandards being allowed to leave the school half-an-hour or an hour before the prescribed time was discussed but the Board was unable to make any recommendation in regard to the matter.

Quarterly Journal. The Board expressed its appreciation of the issue of the Quarterly Journal.

The Reverend S.Carter raised the matter of there being no article or sermon on the Christian Religion in the first issue of this Journal. After discussion the Board recommended that some article in regard to the Christian Religion should appear in each issue of the Journal.

Next Meeting. It was decided that the next meeting of the Board will be held on Thursday, the 9th.March 1939.

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TRANSVAAL ADVISORY BOARD FOR NATIVE EDUCATION.

MINUTES OF THE MEETING HELD AT THE VOORTREKKER GEDENKSAAL ON THE 9TH. MARCH 1939.

All members of the Board were present with the exception of Mr. G.H. Franz who is on long leave.

The Chairman welcomed Mr. L.W. Lowe as the new member of the Board representing the Department of Native Affairs.

The minutes of the meeting held on the lst. September 1938 were confirmed.

The Chief Inspector reported that the Department E.30349. of Native Affairs was unable to endorse the Boards Circumcision Schools. recommencation that the age at which children should be allowed to attend Circumcision schools should be prescribed. Considerable discussion followed curing which Mr. E.W. Lowe stated that in this matter the Board would be well advised to proceed very slowly. Professor R.F.A. Hoernlé said that the recrudescence of Circuncision schools in the North would appear to be auc to a desire on the part of the natives to express their nationalism. Ultimately it was agreed that in view of the fact that Senator the Honourable J.D. Rheinallt Jones was meeting the Transvaal Chiefs and members of the Representative Council in the near future he should aiscuss with them the matter of Circumcision Schools and their criect on the school life of children with a view to ascertaining what steps, if any, could be taken to pring the matter to a more satisfactory position.

E. 13/3000 R.	The Department reported as to the steps taken
Examinations in	Religious to introduce an examination in Religious
Knowledge.	Instruction for the Transvaal Native Primary
	Higher School Certificate (Std. V1) Examination 1939.
	The Reverence S. Carter reported in regard to the
	steps which had been taken for the introduction
	of the scheme for Religious Instruction to be
	followed. The matter was still under discussion.
	The Sub-Committee was requested to make recommendation
	tions in regard to whether examinations in the
	Training Institutions should be conducted by the
	Department inall three years or only at the end
	of the Third year.

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E. 2/30465 I. E.12/3326. Finance and the transfer meet the Deputation appointed by the Board at of Native Education to the Department of Native Affairs. Senator the Honourable J.D. Rheinallt Jones reported that as the Minister of Finance was not prepared to the last meeting in regard to the provision of additional funds for the necessary development in Native Education nothing further could be done in

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regard to this matter. It was reported by the Reverend S, Carter that the Deputation which met the Minister of Native Affairs to discuss the same question had been received sympathetically and that the Minister has been greatly impressed with the seriousness of the position especially in regard to the necessity for taking action in regard to Juvenile Delinquency. It was made evident, however, to the Deputation that no additional funds were available.

Senator the Honourable J.D. Rheinallt Jones then reported to the Board the steps which were contemplated by the Government in regard to the transfer of Native Education from the Provinces to the Department of Native Affairs. It would appear that the Central Government is prepared to mand the whole of theNative Tax over to the Trust Fund (together with the rents for land bought for Native settlement.) The Treasury, nowever, proposes to deduct from this sum. the amount of £340,000 which is now paid over to the Trust Fund out of General Revenue.

It would also appear that the Trust Fund will be expected to Finance all Native services inclucing Social Velfare, Land Settlement, etc. as well as Native Education out of the Fund. After full discussion the following resolutions were passed unanimously:-

A.(1) that Native Education is a growing concern and any method of financing it should be sufficiently clastic to provide for further continued growth.

(2) that, whatever the Native contribution to such finance may be, Native Education must be regarded in principle as a responsibility of the whole community to which General Revenue should make contribution, a principle recognised at present in the annual grant of £349,000 from the Treasury.

(3) That, therefore, this Board supports the rinancial recommendations of the Inter-Departmental Committee Report of 1936, with the safeguard therein laid down. If this should be deemed impossible, then the maintenance of contributions from General Revenue, not less than the present annual amount, should be assured.

B. If Native Education is to be transferred to the Union Department of Native Affairs, the Board urges that there be established:-

(a) A properly staffed sub-department of Native Education in the Native Affairs Department.

(b) A National Advisory Board for Native Education, to be appointed by the Minister of Native Affairs, to advise the Sub-department of Native Education and the Native Affairs Commission on the shaping of educational policy and programme, preparation of estimates and the development of Native Education, membership of such Advisory Board to be representative of all educational interests concerned.

E.32436. /....

E.32436. Disciplinary Regulations.

The Department reported in regard to the question of the introduction of amended disciplinary regulations for terchers and stated that action in regard to the issue of further instructions was being withheld in view of the fact that Native Education may be transferred to the Department of Native Affairs at an early date. The Board was, nowever, informed that the proposals in the new regulations were being carried out as far as circumstances permit.

E.32664

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The Department referred to the Board for E.30643. Grants in aic of Rent and School Fees. consideration the question of revenue received for schools under the neadings of "Grants-in-aid of Rent" and also "School Fees".

It was pointed out that the position at the present time appears to be somewhat unsatisfactory. Many school buildings have been erected with the assistance of the Natives in the locality and it is desirable that the Departmental grants-in-aid of rent should go back directly for the benefit of that school.

The case of buildings erected out of Loan funds or other means (without direct contribution from the Natives in the locality) was of course an entirely different matter.

With regard to the question of school fees it was pointed out by the Chief Inspector andby other members of the Board that the Nativas appear to be somewhat suspicious as to what becomes of the school fees paid by the parents and, from the returns submitted to the Department, it would appear that all was not well in this matter. After discussion the Board resolved as follows :-

"The Board recommends superintendents to form a School Committee for every school, or, where more suitable, a committee to cover a number of schools, and to account annually to each committee for the monies received and expended in respect of the school or schools concerned. The Board also suggests that a copy of the School accounts be posted in suitable public places so that the parents may see them. The Board urges strongly that the Department take

action on the lines recommended above."

Amalgamation of Schoola.

Arising out of the discussion of the above item members of the Board desired to arew the attention of the Department to certain difficulties which were arising in schools under their superintendence in regard to the action of some departmental officials in forcing amalgamations of large old established schools with smaller schools better housed. It was pointed out that Missions were unable to have European representatives at all centres and in many cases Native ministers have to take charge of the schools. This fact places the Native minister of the denomination in a difficult position where a European minister of some other Church is resident at the centre where the amalgamation is taking place:

The Board considered a notice of motion submitted

E.7/226. quipment grants.

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by the Reverend S.Carter in regard to grants-inaid of equipment and the Chief Inspector reported as to the conditions under which grants became available.

The Board resolved as follows:-"That in the opinion of the Board unconditional grants of money for equipment should take the place of the present regula tions for grants on the f for f principle."

E.2/30465 mportation of teachers from other Provinces. The Board considered two notices of motion submitted by the Reverend S.Carter with regard to the importation of teachers from other Provinces. It was pointed out by the Chief Inspector that the Circula r issued by the Department was due, in a large measure, to the economic position at the present time. The Chief Inspector stated that he was prepared to consider on the merits of each case the appointment of teachers belonging to the Transvaal who have received their taining in other Provinces.

E.33391. Teachers Journal. The notice of motion submitted by the Reverend S.Carter was withdrawn in view of the fact that the Teachers Journal is now sent out direct to each school.

A Short discussion followed in regard to the Journal and the Board expressed a desire that matters of interest to teachers which are dealt with by the Advisory Board should be included in the Journal.

The Secretary to the Board was requested to become the correspondent for the supply of such notes for insertion in the Journal.

E.226 Vol.Vl. Head Teachers allowance. The Board passed the following unopposed motion unanimously:-

"That this Board welcomes the amendment to the regulations as contained in Administrator's Notice No. 23 of 1939 and desires to thank all those who were responsible for setting this amendment passed."

E.34252 Teachers serving on Electoral Committees. The question raised by Senator the Honourable J.D. Rheinallt Jones in regard to teachers serving on Electoral Committees was discussed and the following resolution was passed:-

"That the Board recommends that African teachers be exempted from the restrictions of the Public Service regulations which prevent them from serving on Electoral Committees under the Representation of Natives Act.

The Board asks the Department to permit African teachers to serve on Electoral Committees under the Representation of Natives Act for the following reasons:-

(1) The teachers are in Many areas the most suitable persons to serve on the Committees and are a real help to the people they represent.

(2) As there /

(2) As there are many teachers not under the department's control these can serve on Electoral Committees, but they are not necessarily the right type of teacher to serve.
(3) The elections are not conducted under ordinary party political conditions and the members of the Electoral Committees are looked upon as leaders of the communities they serve independently of political matters!
(4) It is most desirable that teachers, under present conditions, be given this opportunity of serving their people and identifying themselves with their peoples interests.
(5) The Cape Provincial Council has passed a resolution approving of the teachers serving on the electoral committees.

E. 34254. Education of Chiefs Families.

The Board considered the quætion raised by Senator the Honourable J.D. Rheinallt Jones in regard to the education of Chiefs families. The Board decided that the Sub-committee which was appointed on the lst. September 1938 to consider this matter should continue to function. The Committee is composed of:-

The Chief Inspector of Native Education (Convenor) The Reverence H.P. Junod. The Reverend J. Reyneke. The Reverend C. J. Jones.

THE NEXT MEETING OF THE BOARD WAS FIXED FOR THURSDAY, 4TH. SEPTEMBER 1939.

Misc. 14/39.

TRANSVAAL, AFRICAN TEACHERS' ASSOCIATION

23

MINUTES OF A SPECIAL MEETING OF THE EXECUTIVE COMMITTEE HELD AT THE BANTU MEN'S SOCIAL CENTRE, JOHANNESBURG, ON APRIL 5TH, 1939, AT 10.30 A.M.

In his opening remarks the President cordially welcomed Senator J.D. Rheinallt Jones and Professor R.F.A. Hoernle, representative of the Transvaal African Teachers' Association on the Advisory Board of Native Education in the Transvaal. He said that Professor Hoernle would not be able to represent the teachers on the Board satisfactorily, unless he knew their views.

Professor Hoernle said that the teachers would benefit largely by his representation, if such meetings as this were held before each meeting of the Advisory Board.

<u>Teachers and Politics</u>: Senator Jones reported that representations for the withdrawal of the circular prohibiting teachers from serving on electoral committees and engaging in other "political" activities had already been made to the Provincial authorities.

Withdrawal of Std. VI: The President said that in the North-Eastern Circuit schools that did not comply with the requirements for the inclusion of Std. VI., had been allowed to retain these classes from 1927 to 1937 by the preceding Inspectors. But the succeeding Inspector had been rather drastic by closing down Std. VI in those schools, without taking into consideration the following points:-

- (a) The economic difficulties of the people.
- (b) The necessity of giving notice before the closing of Std. VI.
- (c) Distance to the nearest school qualified for retention of Std. VI.

He adduced instances of certain schools that had fallen victims to the drastic measures of the Circuit Inspector.

The President was asked to secure detailed and written information about the schools that have lost Std. VI in this manner.

It was agreed that the Executive, accompanied by Professor Hoernle and Senator Jones, should go on deputation to interview the Chief Inspector on the matter.

<u>Transfer of Control of Native Education</u>: The President said that the Executive was associating itself with the Memorandum of the Joint Council of Johannesburg in registering a protest against the proposal to transfer the control of Native Education to the Native Affairs Department.

Senator Jones said that the Interdepartmental Committee on Native Education had recommended that Native Education should be financed from general revenue at the rate of £3.12.9. p.a. per child, calculated on the average attendance. But the Minister of Finance was not prepared to allocate any more money for Native Education out of general revenue.

12.3

The Minister desired Native Education to be transferred to the Native Affairs Department and to be financed out of the Native Development and Trust Fund.

Most of those interested in Native Education held that, in principle, Native Education should be put under the Union Education Department, but it was in danger of being starved under that Department in view of the attitude taken up by the Minister of Finance.

Professor Hoernle read a confidential letter from the Chairman of the Native Affairs Commission who thinks it advisable that Native Education should, as far as possible, be taken out of the political arena. A grant to the Union Department of Education for Native Education would have to be debated and voted annually in Parliament whereas expenditure from the Native Trust Fund did not require to be voted by Parliament.

The Executive was advised to give the matter careful consideration. The future of Native Education depends on further funds being made available. The question is: where are these funds to come from? If nothing is to come from general revenue, is not the Native Development and Trust Fund the Natuves' best hope?

Senator Jones said that he was going to draw up a memorandum on the question, on his arrival in Cape Town, and he would send copies of it to the members of the Executive. <u>This is to be confidential and not be</u> used for publication.

Official Languages: With reference to the policy of the Department in respect of teaching the official languages in Native schools, it was stated that the Dutch farmers prefer Afrikaans to English, yet they are still averse to Native Education. It follows, therefore, that giving preference to Afrikaans over English will not in any way improve their attitude towards Native Eduction. African parents and Superintendents of Native schools should have been consulted before the Department decided on its policy in regard to the official languages.

<u>Hoernle</u>: The President proposed a hearty vote of thanks which was passed unanimously.

Use of Schoolfees: This was held over for the next meeting.

Programme of the General Conference: The District Secretary should arrange the programme and submit it to the General Secretary.

Honorary Life President: A letter from the South Western District, wishing to know the duties of the Honorary Life President was read and put aside for the next meeting.

- 2 -

The President suggested that the Honorary Life President be invited to attend the Conference at the expense of the Transvaal African Teachers' Association.

It was decided by vote after a heated discussion that the Conference could not shoulder his expense.

The 22nd April was chosen as a suitable day for the proposed deputation to the Chief Inspector.

PRESIDENT..... SECRETARY.....

MIM .

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MINUTES OF THE MELTING OF THE TRANSVAAL ADVISORY BOARD FOR NATIVE EDUCATION HELD IN THE OLD GOVERNMENT BUILDINGS, PRETORIA ON THURSDAY, 14TH. SEPTEMBER 1939.

PRESENT:

All members were present with the exception of Mr. Lowe from whom an apology for absence was received.

The minutes of the previous meeting were confirmed.

E.1/30465 I. FINANCE.

The Chief Inspector of Native Education made a report in regard to the present financial position of Native Education and pointed out that owing to lack of funds it was not possible to appoint any additional teachers or to accept liability for further grants-inaid of rent: He also stated that the Department had been advised that no additional funds over those provided for the current financial year would be available for the financial year 1940/41. This would mean that teachers who had hitherto received increments would not receive increments ext year. The position with regard to teachers now in training appeared to be that there would be few justs open to which they could be appointed. The question therefore had to be considered of the limiting of the number of teachersin training and the termination of the appointment of a number of European teachers in the Training Institutions. Training Institutions might have to become merely Secondary schools.

Senator the Honourable J.D. Rheinallt Jones stated that efforts were being made to approach the late Minister of Mative Affairs, who was anxious to help the Department, but owing to the change of Government this arrangment fell through.

The Board also considered the question of the £20,000 grant which had been made for buildings and the Chief Inspector explained the scheme which the Department had drawn up in regard to the expenditure of this money.

A long discussion followed in regard to the question of finance generally and the following resolutions were subsequently proposed and approved: -

"(1) Resolved that a Memorandum be drawn up by this Board and submitted to the Central Government by a deputation of the Board in co-operation of the Advisory Boards of the other Provinces if possible, and that this Board take steps immediately to make tentative arrangements for an interview with the Prime Minister, the Minister of Finance and the Minister for Native Affairs.

It was further resolved that Senator the Honourable J.D. Rheinallt Jones and the Chief Inspector of Native Education draw up the necessary Memorandum and that copies of this memorandum be sent to other members of the Deputation.

It was /

"It was also resolved that the Deputation should consist of:-The Reverend E.Bottrill Senator the Hon. J.D. Rheinallt Jones. The Reverend H.P. Junod. Professor R.F.A. Hoernlé The Chief Inspector of Native Education.

The Reverend J. Reyneke,

with power to coopt members of the other Boards."

Senator the Honourable J.D. Rheinallt Jones agreed to be convenor of the Deputation.

GRANT FOR SCHOOL BUILDINGS. With regard to thematter of the £20,000 granted for buildings it was resolved that:

> "A deputation consisting of the Reverend E.Bottrill, the Reverend H.F.Junod and the Chief Inspector of Native Education meet the Administration with a view to expediting the question of making these funds available so that building operations could be proceeded with."

MUNICIPAL SCHOOLS IN PRETORIA.

The Chief Inspector reported that the City Council of Pretoria had stated in a letter that in addition to the 6% grant-in-aid of rent of buildings the City Council would require a further 2% to keep the buildings in repair.

After discussion the following Resolution was passed: -

"That the Transvaal Advisory Board for Native Education has learned with great disappointment that the Pretoria City Council had withdrawn from the arrangement made for the provision of school buildings for Native children in Pretoria and the Board urges that strong efforts be made to persuade the Council to continue with the arrangements. It was further resolved that the Pretoria representatives of the Board, together with Canon S.P. Woodfield be empowered to use this resolution when discussing the matter with the City Council."

EDUCATION OF CHIEFS FAMILIES.

The Chief Inspector reported that no action had been taken in regard to the matter of educating Chiefs families owing to lack of funds.

Senator the Honourable J.D. Rheinallt Jones pointed out that the Representative Council had not been in favour of the creation of such special schools for the education of Chief's families.

PRIMARY SCHOOL CODE. A long discussion, initiated by Professor R.F.A. Hoern took place in regard to the difficulties of teachers, parents and superintendents owing to the manner in which the introduction of Afrikaans as the first official language incertain schools was being dealt wit

under /

under the authority contained on page 5 of the pamphlet T.E.D. 330 (Primary School Code) Senator the Honourable J.D. Rheinallt Jones endorsed Professor Hoernlé's statement.

The Chief Inspector in reply stated that no change of policy had taken place in regard to the matter of the introduction of Afrikaans as the first official language in certain cases and that the Department was merely endeavouring to give more effect to the policy which had always been in operation.

The Chief Inspector assured the Board that in all cases where a change over from English to Afrikaans as the Official Language was made it would be done only after sympathetic consideration of the local needs and conditions.

The following resolution was passed by the Board: -

"TheBoard having discussed at length the position in regard to the use of Afrikaans in the schools are unanimous in supporting in principle the rule laid down in the Code regarding the use of the official languages in the schools, but urge the Chief Inspector to impress upon Inspectors the great desirability of extracising careful judgment and tact in the application of the rule and to recognise the difficulties arising from the facts that even now only a small proportion of teachers are qualified to teach Afrikaans as a subject and that many superintendents are still unilingual At the same time the Board urges the Training Institutions to do all they can to enable teachers in training to become qualified in Afrikaans as well as in English and the Board also wishes to impress upon superintendents their responsibility in carrying out the spirit of the instructions in the Code."

Senator the Honourable J.D. Rheinallt Jones also moved the following Notice of Motion for discussion at the next meeting of the Board:-

"That this Board respectfully urges that every effort be made by Inspectors to consult Superintendents on matters affecting their schools which come within the Province of the duties of Superintendents and generally to respect the status of Superintendents in Native Education."

The Board then proceeded to discuss the following matters raised by the Department.

ADMISSION OF PUPILS TO BEGINNERS CLASS.

The Board agreed to the Department's proposal that beginners should be admitted only at the beginning of the first and third terms and that three weeks grace begiven before the closing of entries.

The Department submitted a proposal for the training of teachers for Infant classes. The Board approved in principal the Department's suggestion for the introduction of a one year training course for girl teachers who have passed Std. V1/.....

TEACHERS FOR IN-FANT CLASSES.

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